yer Lawrence, LL

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# BEFORE THE STATE OF NEVADA GOVERNMENT EMPLOYEE-MANAGEMENT RELATIONS BOARD

HUMBOLDT COUNTY SUPPORT STAFF ORGANIZATION, OLGA MEJIA and ANDREA KELLY,

Case No. 2024-017

Complainants,

VS.

HUMBOLDT COUNTY SCHOOL DISTRICT, PAM BARBER and DAVE JENSEN,

Respondents.

Panel:

FILED May 17, 2024 State of Nevada E.M.R.B.

**COMPLAINT** 

COMES NOW, Complainants Humboldt County Support Staff Organization ("Organization" or "HCSSO"), Olga Mejia and Andrea Kelly by and through their attorneys, Dyer Lawrence, LLP, and bring this Complaint as follows:

### I. JURISDICTION

1. This dispute is filed pursuant to NRS 288.110(2) and NRS 288.270(1), and seeks relief for violations of NRS Chapter 288.

### II. BACKGROUND

- 2. Complainant HCSSO is, and was at all times mentioned herein, an employee organization as defined by NRS 288.040, and pursuant to NRS 288.160 recognized by Respondent Humboldt County School District ("District" or "HCSD") as the exclusive negotiating agent for purposes of establishing salaries, wages, hours and other conditions of employment for all of the District's specified support staff employees. The HCSSO's address is 4136 Stonybrook Drive, Winnemucca, Nevada 89445.
- 3. Complainant Olga Mejia ("Ms. Mejia") is, and was at all times mentioned herein, a local government employee as defined by NRS 288.050, employed by the District for approximately

thirteen (13) years, assigned as a night Custodian at Grass Valley Elementary School (GVES), speaks and understands limited English and is a member of HCSSO. Ms. Mejia's address is C/O HCSSO, 4136 Stonybrook Drive, Winnemucca, Nevada 89445.

- 4. Complainant Andrea Kelly ("President Kelly") is, and was at all times mentioned herein, a local government employee as defined by NRS 288.050, employed by the District for nearly twelve (12) years, assigned as an Administrative Assistant for the District's Adult & Corrections Education office, is bi-lingual in English and Spanish and is a member and the President of HCSSO, an office she has held since October 20, 2020. President Kelly's address is C/O HCSSO, 4136 Stonybrook Drive, Winnemucca, Nevada 89445.
- 5. Respondent District is a local government employer as defined by NRS 288.060. The mailing address of the District is 310 E. 4<sup>th</sup> Street, Winnemucca, Nevada, 89445.
- 6. Respondent Pam Barber ("VP Barber") is, and was at all times mentioned herein, a supervisory employee as defined by NRS 288.138, employed by the District and assigned as the Vice Principal at GVES. VP Barber's address is C/O HCSD, 310 E. 4<sup>th</sup> Street, Winnemucca, Nevada, 89445.
- 7. Respondent Dave Jensen ("Supt. Jensen") is, and was at all times mentioned herein, an administrative employee as defined by NRS 288.132, employed as the District's superintendent. Superintendent Jensen's address is C/O HCSD, 310 E. 4th Street, Winnemucca, Nevada, 89445.
- 8. HCSSO and the District engage in collective bargaining pursuant to NRS Chapter 288.
- 9. As a result of the parties' negotiations, HCSSO and the District have entered into a Master Agreement ("Agreement") effective July 1, 2023, through June 30, 2025, which is on file with the Employee-Management Relations Board ("EMRB").
  - 10. Article 5-2 of the parties' Agreement concerning Organization Rights provides:

The Employer agrees that the individual employee will have full freedom of association, self-organization, and the designation of representatives of their own choosing in negotiating the terms and condition of their employment, and

Superintendent Jensen has already publically announced his resignation at the end of the 2024-25 school year.

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that they will be free from interference, restraint or coercion by the employer or its agents in the carrying out of said activities. [Emphasis supplied.]

11. Article 7-10 of the Agreement regarding Investigative Interview states:

Whenever an employee is called before an administrator or the [School] Board concerning any matter which may have an adverse effect on continuation in position or employment, the employee and Organization shall, whenever possible, receive twenty-four (24) hours prior written notice of the reasons for such meeting or interview [and] an HCSSO member shall be entitled to representation by the Organization for advice and representation during such meeting or interview. Any and all notices by an administrator or the Board's desire to hold a conference with an employee shall include the subject of the conference, [Emphasis added.]

12. Article 7-12 of the Agreement concerning Progressive Discipline provides in pertinent part:

The employee has the right to have an Organization representative or a person(s) of his/her choosing present for all meetings/hearings at all levels that may result in disciplinary action. [Emphasis supplied.]

### III. FACTS

- 13. On January 3, 2022, HCSSO filed a Complaint with the EMRB in Case No. 2022-001 against HCSD and Assistant Superintendent Will Jensen ("AS Jensen") asserting three (3) causes of action for interference and discrimination of President Kelly and HCSSO in violation of NRS 288.270(1)(a), (b) and (f). The action was immediately settled ("Settlement Agreement #1") with the District agreeing:
  - 1. [AS] Jensen will not be directly involved in HCSSO matters including, but not limited to negotiations, disciplinary actions, or grievances for as long as Andrea Kelly is President of HCSSO...

2. On or before February 15, 2022, [AS] Jensen will provide a written apology to [President] Kelly for his conduct.

- All HCSD administrators, directors, and supervisors will be trained on NRS 288.270 to not interfere with HCSSO and provide documentation that each administrator has received the training, which will be complete[d] prior to April 2, 2022.
- 5. The parties agree that they will act in good faith and that no retaliation will be taken against any HCSD employee involved in these matters.

AS Jensen subsequently provided his letter of apology to President Kelly and the District held a short presentation on NRS 288.270 to some HCSD administrators.

Although their antics and names are similar, Supt. Jensen and AS Jensen are not related as far as Complainants know.

14.	Less than	n one	e (1) y	ear latei	, on or abou	t Februar	y 24,	, 2023,	in b	latant viola	tior	ı of
Settlement	Agreement	#1,	Supt.	Jensen	specifically	directed	AS	Jensen	to	participate	in	the
termination	of a probati	onar	y HCS	SD empl	oyee, who w	as a mem	ber o	of HCS	SO.			

- 15. The employee was escorted to her classroom, directed to collect her personal belongings and then hauled into the school office where AS Jensen was waiting with the employee's final paycheck.
- 16. The employee immediately requested representation by HCSSO, to which AS Jensen replied, "whether she's here or not, we're having this conversation."
- 17. Upon the arrival of an Organization representative, AS Jensen advised the employee that she was still on probation and, therefore, her District employment was being terminated immediately. She was given a termination notice on HCSD letterhead dated February 24, 2023, along with her final District paycheck.
- 18. On or about March 6, 2023, HCSSO filed a grievance based upon AS Jensen and the District violating Settlement Agreement #1.
- 19. On or about March 7, 2023, HCSSO filed another grievance challenging the employee's termination and undersigned counsel prepared and sent to the District's attorney a draft EMRB complaint alleging five (5) causes of action against HCSD and AS Jensen in violation of NRS 288.270(1)(a), (b), (d), (e) and (f).
- 20. On or about May 5, 2023, the parties entered into another settlement ("Settlement Agreement #2") with the District stipulating:

1. [Supt.] Dave Jensen personally accepts responsibility for directing [AS] Jensen to participate in the termination of [the employee].

2. HCSD agrees that it will abide by the Settlement Agreement [#1] in the future and acknowledge[s] that its terms were violated by [AS] Jensen's participation in the termination of [the employee].

3. As part of this [S]ettlement [A]greement [#2] HCSSO and HCSD agree to guidelines to support interactions between the HCSSO and District/Site Administration. These guidelines will be based on rights defined in the Negotiated Agreement, Weingarten and the Equity Principle. These guidelines will be finalized as part of this settlement. (See attached)

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Dyer Lawrence, LLP	2805 Mountain Street Carson City, Nevada 89703	(775) 885-1896	

<ul> <li>4. Any alleged violation of the Settlement Agreement<sup>3</sup> will automatically be heard at the Board Level, should the Organization choose to proceed at this level; and</li> <li>5. The EMRB complaint is removed [not filed].</li> </ul>
21. On the same date, the parties entered into the "Meeting Guidelines for HCSD and
HCSSO" ("Guidelines"), "[i]n an effort to build the working relationship between the HCSD and
HCSSO"
22. Less than one (1) year later, on or about March 21, 2024, without complying with the
Guidelines, VP Barber met with Ms. Mejia and "verbally warned" her about taking a handle from
a window cleaner to replace the broken handle on a broom.
23. On or about March 25, 2024, without complying with the Guidelines, VP Barber
again met with Ms. Mejia.
24. On the same date, President Kelly sent VP Barber an email message asking, "[c]ould
you please tell me when your next meeting with [Ms. Mejia] is scheduled?"
25. VP Barber immediately replied, "[i]t has not been scheduled yet. I will let you know
when we have it scheduled."
26. President Kelly immediately replied, "[w]ill this be another 24 hour [notice]?"
27. VP Barber immediately replied, "[y]es."
28. President Kelly immediately replied, "[g]reat! So we should be expecting the 24 hour
[notice] tomorrow?"
29. VP Barber replied, "[w]e will provide the 24hr notice by the end of this week."
30. President Kelly replied, "[p]erfect! We will see you then!"
31. Two (2) days later, on March 27, 2024, at 1:54 p.m., VP Barber sent Ms. Mejia an
email, without copying President Kelly, with a notice to meet on March 28, 2024, at 11:45 a.m. (less

than 24 hours) "regarding the findings of the investigation" and concludes, "you have the right to representation of your choosing should you opt to do so." (Emphasis supplied.) 32. On March 28, 2024, at 7:36 a.m., President Kelly sent VP Barber an email asking,

"[w]as [Ms. Mejia] given another 24 hour [notice] yesterday? I'm sorry, but today is too short of

It is unclear whether the parties are referencing Settlement Agreement #1 or #2.

notice. Could we schedule for tomorrow?" Of course, VP Barber only gave Ms. Mejia less than twenty-two (22) hours of notice.

- 33. VP Barber falsely replied, "[y]es, she did receive a 24 hr. notice. I told [her] the time and she said okay."
- 34. President Kelly immediately replied, "I will need to reschedule for tomorrow, as I was not given any notice. Thank you."
- 35. VP Barber immediately replied, "[p]lease let [Ms. Mejia] know that she needs to contact me to request a different date for the meeting. We will not be able to hold the meeting until next week. Friday and Monday we are not in school."
- 36. Despite exchange between President Kelly and VP Barber, the very next day, on March 28, 2024, just after 11:45 a.m., Ms. Mejia received a telephone call at home from a Spanish translator directing her to report immediately for the meeting. Ms. Mejia complied.
- 37. Rather than contacting President Kelly, GVES Principal Amber Westmoreland asked HCSSO member Shauna Gilboy, who is not the HCSSO Building Representative at GVES, to represent Ms. Mejia, and VP Barber proceeded with the meeting and issued Ms. Mejia a Written Warning.
- 38. At 2:22 p.m. that afternoon, President Kelly sent VP Barber an email stating, "[g]ood afternoon. Could we schedule [Ms. Mejia's meeting] for sometime next Tuesday?"
- 39. VP Barber replied, "[Ms. Mejia] came in for the meeting today. She had representation. Have a great weekend."
- 40. President Kelly immediately replied, "[r]eally? Who may I ask represented her & what as the outcome?"
- 41. On April 16, 2024, HCSSO filed Grievance #20240415 challenging the improper discipline of Ms. Mejia.
- 42. On April 26, 2024, HCSSO filed Grievance #20240425 with the District's School Board President for the District's violation of Settlement Agreement #2.
- 43. By letter dated May 3, 2024, Supt. Jensen expressed confusion about the multiple Grievances, but denied Grievance #20240425.

44. On or about May 6, 2024, in an obvious attempt to divert blame, Supt. Jensen filed a "Compalint" (sic) with HCSSO's state affiliate, the Nevada State Education Association ("NSEA"), against President Kelly and NSEA UniServ Director Allen Gumm ("Mr. Gumm") accusing them of being "unprofessional and confrontational."

- 45. Supt. Jensen concludes the "Compalint" (sic), "[w]ith a new superintendent starting July 2025, this opportunity to rebuild a positive working relationship can only occur with **changes** with the HCSSO leadership and Uniserv Director." (Emphasis added.) Supt. Jensen admits that such intentional interference "is outside of the scope of the District . . . ."
- 46. As a result of Supt. Jensen's fabricated "Compalint" (sic), NSEA commended President Kelly and Mr. Gumm for being zealous advocates of HCSSO members.

## FIRST CAUSE OF ACTION Interfering with, restraining or coercing employees in violation of NRS 288.270(1)(a).

- 47. Complainant reiterates paragraphs 1 through 46 as though fully set forth herein.
- 48. HCSSO and the District are parties to the Agreement that guarantees that District employees will have full freedom of association, self-organization, and the designation of representatives of their own choosing in negotiating the terms and condition of their employment and for all meetings/hearings at all levels that may result in disciplinary action, and that they will be free from interference, restraint or coercion by the employer or its agents in the carrying out of said activities. Despite these contractual rights, NRS 288 training, two (2) Settlement Agreements and the Guidelines, Supt. Jensen, the District's purported "leader," and VP Barber have blatantly and repeatedly interfered with, restrained and coerced Ms. Mejia and President Kelly, both of whom are members of HCSSO, in exercising their freedom of association, self-organization and representation.
- 49. Criticism of an employee organization and its leadership as "unprofessional" by a local government administrator amounts to a prohibited practice under NRS 288.270(1)(a).
- 50. Respondents' conduct constitutes interference, restraint and coercion of employees exercising their rights guaranteed under NRS Chapter 288, which is a prohibited labor practice in violation of NRS 288.270(1)(a).

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SECOND CAUSE OF ACTION

Dominating, interfering or assisting in the formation or administration of any employee organization in violation of NRS 288.270(1)(b).

- 51. Complainant reiterates paragraphs 1 through 50 as though fully set forth herein.
- 52. HCSSO and the District are parties to the Agreement that guarantees that District employees will have full freedom of association, self-organization, and the designation of representatives of their own choosing in negotiating the terms and condition of their employment and for all meetings/hearings at all levels that may result in disciplinary action, and that they will be free from interference, restraint or coercion by the employer or its agents in the carrying out of said activities. Despite these contractual and statutory rights, two (2) Settlement Agreements and the Guidelines, Supt. Jensen, his baseless "Compalint" (sic), and VP Barber have blatantly and repeatedly interfered with, restrained and coerced President Kelly and the HCSSO in exercising their freedom of association, self-organization and representation of HCSSO members.
- 53. Respondents' conduct constitutes unlawful domination, interference or assistance in the formation or administration of an employee organization, which is a prohibited labor practice in violation of NRS 288.270(1)(b).

### THIRD CAUSE OF ACTION

Discharging or otherwise discriminating against any employee because the employee has formed, joined or chosen to be represented by any employee organization in violation of NRS 288.270(1)(d).

- 54. Complainant reiterates paragraphs 1 through 53 as though fully set forth herein.
- 55. HCSSO and the District are parties to the Agreement that guarantees that District employees will have full freedom of association, self-organization, and the designation of representatives of their own choosing in negotiating the terms and condition of their employment and for all meetings/hearings at all levels that may result in disciplinary action, and that they will be free from interference, restraint or coercion by the employer or its agents in the carrying out of said activities. Despite these contractual and statutory rights, two (2) Settlement Agreements and the Guidelines, Supt. Jensen, his baseless "Compalint" (sic), and VP Barber have blatantly and repeatedly disciplined and discriminated against Ms. Mejia and President Kelly because they formed, joined or chose to be represented by HCSSO.

56. An employee may not be disciplined for the good faith exercise of her *Weingarten* rights. The principal remedy for violation of *Weingarten* rights is for the employee to be made whole, by restoring to the employee rights lost or other damage for which the *Weingarten* violation was a legal cause.

57. Respondents' conduct constitutes unlawfully discharging or otherwise discriminating against an employee because the employee has formed, joined or chosen to be represented by an employee organization, which is a prohibited labor practice in violation of NRS 288.270(1)(d).

### FOURTH CAUSE OF ACTION

Refuse to bargain collectively in good faith with the exclusive representative as required in NRS 288.150 in violation of NRS 288.270(1)(e).

- 58. Complainant reiterates paragraphs 1 through 57 as though fully set forth herein.
- 59. Pursuant to NRS 288.032(3), "collective bargaining" includes "[t]he resolution of any question arising under a negotiated agreement." The parties have entered into two (2) Settlement Agreements to resolve prior grievances filed by HCSSO in accordance with Article 6 of the parties' Agreement. In Settlement Agreement #2, Supt. Jensen and the District specifically admitted to violating Settlement Agreement #1. Yet, Supt. Jensen and VP Barber continue to ignore the Settlement Agreements and Complainants' rights under the parties' Agreement and NRS Chapter 288.
- 60. Respondents' conduct constitutes unlawfully refusing to bargain collectively in good faith with the exclusive representative as required in NRS 288.150, which is a prohibited labor practice in violation of NRS 288.270(1)(e).

### FIFTH CAUSE OF ACTION

Discriminate because of religion, sex, sexual orientation, gender identity or expression, age, physical or visual handicap, national origin or because of political or personal reasons or affiliations in violation of NRS 288.270(1)(f).

- 61. Complainant reiterates paragraphs 1 through 60 as though fully set forth herein.
- 62. HCSSO and the District are parties to the Agreement that guarantees that District employees will have full freedom of association, self-organization, and the designation of representatives of their own choosing in negotiating the terms and condition of their employment

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and for all meetings/hearings at all levels that may result in disciplinary action, and that they will be free from interference, restraint or coercion by the employer or its agents in the carrying out of said activities. Despite these contractual and statutory rights, two (2) Settlement Agreements and the Guidelines, Supt. Jensen, his baseless "Compalint" (sic), and VP Barber have blatantly and repeatedly discriminated against Ms. Mejia and President Kelly, both of whom are members of HCSSO, based upon political or personal reasons or the members' race, color, religion, sex, sexual orientation, gender identity or expression, age, physical or visual handicap, national origin or because of political or personal reasons or affiliations.

63. Respondents' conduct constitutes unlawful discrimination of employees covered by the Agreement and NRS Chapter 288, which is a prohibited labor practice in violation of NRS 288.270(1)(f).

WHEREFORE Complainants pray for relief as follows:

- 1. For a hearing by the EMRB;
- 2. For a finding in favor of Complainants and against Respondents;
- 3. For a determination that Respondents have engaged in prohibited labor practices in violation of NRS 288.270(1)(a), (b), (d), (e) and (f);
- 4. For an Order invalidating the Written Warning dated March 28, 2024, improperly issued to Ms. Mejia;
- 5. For an Order directing the District, Supt. Jensen and VP Barber to cease and desist from violating NRS Chapter 288;
- 6. For an award of attorney's fees and costs incurred by HCSSO in bringing this action; and,
- 7. For such other and further relief as the EMRB deems necessary and proper in this matter.

DATED this  $17^{th}$  day of May, 2024.

Ву:\_\_\_\_

Thomas J. Donaldson

Nevada State Bar No. 5283

DYER LAWRENCE LLP

Attorneys for Complainants

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2805 Mountain Street Carson City, Nevada 89703 (775) 885-1896

Dyer Lawrence, LLI

### **CERTIFICATE OF SERVICE**

Pursuant to NAC 288.200(2), I certify that I am an employee of DYER LAWRENCE, LLP, and that on the 17<sup>th</sup> day of May, 2024, I deposited for mailing, postage prepaid, by **certified U.S.**Mail, a true and correct copy of the within COMPLAINT addressed to:

Sabrina Uhlmann, Board President Humboldt County School District 310 E. 4<sup>th</sup> Street Winnemucca, NV 89445

Dave Jensen, Superintendent Humboldt County School District 310 E. 4<sup>th</sup> Street Winnemucca, NV 89445

Pam Barber, GVES Vice Principal Humboldt County School District 310 E. 4<sup>th</sup> Street Winnemucca, NV 89445

Kelly Gallost
Kelly Gilbert

# ALLISON MacKENZIE, LTD. 402 North Division Street, P.O. Box 646, Carson City, NV 89702 Telephone: (775) 687-0202 Fax: (775) 882-7918 E-Mail Address: law@allisonmackenzie.com

### BEFORE THE STATE OF NEVADA GOVERNMENT

### EMPLOYEE-MANAGEMENT RELATIONS BOARD

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HUMBOLDT COUNTY SUPPORT STAFF ORGANIZATION, OLGA MEJIA and ANDREA KELLY,

Case No.: 2024-017

Complainants,

Panel:

FILED
June 5, 2024
State of Nevada
E.M.R.B.

12:28 p.m.

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HUMBOLDT COUNTY SCHOOL DISTRICT, PAM BARBER and DAVE JENSEN,

Respondents.

### **ANSWER**

COMES NOW the Respondents Humboldt County School District, PAM BARBER and DAVE JENSEN ("Respondents"), by and through their attorneys, ALLISON MacKENZIE, LTD., hereby Answers the Complaint pursuant to the requirements of NRS 288.110, NAC 288.200, NAC 288.220 NAC 288.278 and NAC 288.373, as follows:

### I. JURISDICTION

1. Respondents deny the allegations contained in Paragraph 1 of the Complaint.

### II. BACKGROUND

- 2. Respondents admit the allegations contained in Paragraph 2 of the Complaint.
- 3. Respondents admit the allegations contained in Paragraph 3 of the Complaint.
- 4. Respondents admit the allegations contained in Paragraph 4 of the Complaint.
- 5. Respondents admit the allegations contained in Paragraph 5 of the Complaint.
- 6. Respondents admit the allegations contained in Paragraph 6 of the Complaint.

### III. FACTS

402 North Division Street, P.O. Box 646, Carson City, NV 89702	Telephone: (775) 687-0202 Fax: (775) 882-7918	E-Mail Address: law@allisonmackenzie.com
402 North Division Stre	Telephone: (775	E-Mail Addre

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7 Re	enandents s	admit the	- allegations	contained in	Paragraph '	7 of the	Complaint

- 8. Respondents admit the allegations contained in Paragraph 8 of the Complaint.
- 9. Respondents admit the allegations contained in Paragraph 9 of the Complaint.
- 10. Respondents admit the allegations contained in Paragraph 10 of the Complaint.
- 11. Respondents admit the allegations contained in Paragraph 11 of the Complaint.
- 12. Respondents admit the allegations contained in Paragraph 12 of the Complaint.
- 13. Respondents deny the allegations contained in Paragraph 13 of the Complaint.
- 14. Respondents deny the allegations contained in Paragraph 14 of the Complaint.
- 15. Respondents admit the allegations contained in Paragraph 15 of the Complaint.
- 16. Respondents deny the allegations contained in Paragraph 16 of the Complaint.
- 17. Respondents admit the allegations contained in Paragraph 17 of the Complaint.
- 18. Respondents admit the allegations contained in Paragraph 18 of the Complaint.
- 19. Respondents admit the allegations contained in Paragraph 19 of the Complaint.
- 20. Respondents admit the allegations contained in Paragraph 20 of the Complaint.
- 21. Respondents admit the allegations contained in Paragraph 21 of the Complaint.
- 22. Respondents deny the allegations contained in Paragraph 22 of the Complaint.
- 23. Respondents deny the allegations contained in Paragraph 23 of the Complaint.
- 24. Respondents admit the allegations contained in Paragraph 24 of the Complaint.
- 25. Respondents are without sufficient information to either admit or deny the allegations contained in Paragraph 25 of the Complaint, and on that basis, deny the same.
- 26. Respondents are without sufficient information to either admit or deny the allegation contained in Paragraph 26 of the Complaint, and on that basis, deny the same.
- 27. Respondents are without sufficient information to either admit or deny the allegation contained in Paragraph 27 of the Complaint, and on that basis, deny the same.
- 28. Respondents are without sufficient information to either admit or deny the allegation contained in Paragraph 28 of the Complaint, and on that basis, deny the same.
- 29. Respondents are without sufficient information to either admit or deny the allegation contained in Paragraph 29 of the Complaint, and on that basis, deny the same.

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Telephone: (775) 687-0202 Fax: (775) 882-7918 E-Mail Address: law@allisonmackenzie.com	18
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30.	Respondents are without sufficient information to either admit or deny the allegations
contained in P	aragraph 30 of the Complaint, and on that basis, deny the same.

- Respondents are without sufficient information to either admit or deny the allegations 31. contained in Paragraph 31 of the Complaint, and on that basis, deny the same.
- Respondents are without sufficient information to either admit or deny the allegations 32. contained in Paragraph 32 of the Complaint, and on that basis, deny the same.
  - 33. Respondents admit the allegations contained in Paragraph 33 of the Complaint.
  - 34. Respondents admit the allegations contained in Paragraph 34 of the Complaint.
  - Respondents admit the allegations contained in Paragraph 35 of the Complaint. 35.
- 36. Respondents are without sufficient information to either admit or deny the allegations contained in Paragraph 36 of the Complaint, and on that basis, deny the same.
- Respondents are without sufficient information to either admit or deny the allegations 37. contained in Paragraph 37 of the Complaint, and on that basis, deny the same.
  - 38. Respondents admit the allegations contained in Paragraph 38 of the Complaint.
  - 39. Respondents admit the allegations contained in Paragraph 39 of the Complaint.
  - 40. Respondents admit the allegations contained in Paragraph 40 of the Complaint.
  - 41. Respondents admit the allegations contained in Paragraph 41 of the Complaint.
  - Respondents admit the allegations contained in Paragraph 42 of the Complaint. 42.
  - 43. Respondents admit the allegations contained in Paragraph 43 of the Complaint.
  - Respondents deny the allegations contained in Paragraph 44 of the Complaint. 44.
  - Respondents deny the allegations contained in Paragraph 45 of the Complaint. 45.
- Respondents are without sufficient information to either admit or deny the allegations 46. contained in Paragraph 46 of the Complaint, and on that basis, deny the same.

### FIRST CAUSE OF ACTION

### Interfering with, restraining or coercing employees in violation of NRS 288.270(1)(a).

- 47. Respondents hereby incorporate all previous answers as though fully set forth herein.
- 48. Respondents deny the allegations contained in Paragraph 48 of the Complaint.
- Respondents deny the allegations contained in Paragraph 49 of the Complaint. 49.

402 North Division Street, P.O. Box 646, Carson City, NV 89702	Telephone: (775) 687-0202 Fax: (775) 882-7918	E-Mail Address: law@allisonmackenzie.com
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50.	Respondents deny the allegations contained in Paragraph 50 of the Complaint.
	SECOND CAUSE OF ACTION

Dominating, interfering or assisting in the formation or administration of any employee organization in violation of NRS 288.270(1)(b).

- 51. Respondents hereby incorporate all previous answers as though fully set forth herein.
- 52. Respondents deny the allegations contained in Paragraph 52 of the Complaint.
- 53. Respondents deny the allegations contained in Paragraph 53 of the Complaint. THIRD CAUSE OF ACTION

Discharging or otherwise discriminating against any employee because the employee has formed, joined or chosen to be represented by any employee organization in violation of NRS 288.270(1)(d).

- 54. Respondents hereby incorporate all previous answers as though fully set forth herein.
- 55. Respondents deny the allegations contained in Paragraph 55 of the Complaint.
- 56. Respondents deny the allegations contained in Paragraph 56 of the Complaint.
- 57. Respondents deny the allegations contained in Paragraph 57 of the Complaint. FOURTH CAUSE OF ACTION

Refuse to bargain collectively in good faith with the exclusive representative as required in NRS 288.150 in violation of NRS 288.270(1)(e).

- 58. Respondents hereby incorporate all previous answers as though fully set forth herein.
- 59. Respondents deny the allegations contained in Paragraph 59 of the Complaint.
- 60. Respondents deny the allegations contained in Paragraph 60 of the Complaint. FIFTH CAUSE OF ACTION

Discriminate because of religion, sex, sexual orientation, gender identity or expression, age, physical or visual handicap, national origin or because of political or personal reasons or affiliations in violation of NRS 288.270(1)(f).

- 61. Respondents hereby incorporate all previous answers as though fully set forth herein.
- 62. Respondents deny the allegations contained in Paragraph 62 of the Complaint.
- 63. Respondents deny the allegations contained in Paragraph 63 of the Complaint.

### AFFIRMATIVE DEFENSES

For affirmative defenses to all claims set forth in the Complaint, Respondents states as follows

Telephone: (775) 687-0202 Fax: (775) 882-7918	E-Mail Address: law@allisonmackenzic.com	
Telephone	E-Mail /	

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1.	Complainants have failed to state a claim upon which relief may be granted against the
Respondents.	

- 2. Respondents did not violate any provisions of the collective bargaining agreement with Complainants.
  - 3. Respondents did not violate any provisions of NRS Chapter 288.
- 4. The Board has no jurisdiction over alleged violations of NRS Chapter 288 which are subject to negotiated grievance procedure and judicial review.

### PRAYER FOR RELIEF

WHEREFORE, Respondents respectfully request of this Board:

- A. For a finding that the alleged conduct of Respondents did not constitute a prohibited practice under NRS 288.270;
  - B. That the Complainants take nothing and be awarded nothing under the Complaint;
  - C. That the Complaint be dismissed with prejudice; and
- D. That Respondents be awarded its reasonable attorneys' fees and costs of defending this frivolous action pursuant to NRS 288.110(6).

day of DATED on this

2024.

ALLISON MackE

By:

JOEL W. LOCKE, ESO. Nevada State Bar No. 10128 ALLISON MacKENZIE, LTD.

P.O. Box 646

Carson City, NV 89702

Telephone: (775) 687 - 0202 ilocke a allisonmackenzie.com

Attorneys for Respondents

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### **VERIFICATION**

Dr. David Jensen, does depose, state, and verify under penalty of perjury, as follows:

- 1. That he is the Superintendent for Humboldt County School District;
- 2. That he has read this Answer; and
- 3. That he knows the contents thereof and that the same is true of his own knowledge, except for those matters alleged on information and belief and as to those matters, believes them to

Dr. David Jonsen, Superintendent Humboldt County School District

Subscribed to and sworn before me this 32 day of \_\_\_\_\_\_\_, 2024

Wotary Public

JUDY R. KRITIKOS

Notary Public - State of Nevada
Appointment Recorded in Humbolth County
No 17-3554-9 - Expires September 12, 2025

# ALLISON MacKENZIE, LTD. 402 North Division Street, P.O. Box 646, Carson City, NV 89702 Telephone: (775) 687-0202 Fax: (775) 882-7918 E-Mail Address: law@allisonmackenzie.com

### **CERTIFICATE OF SERVICE**

I hereby certify that I am an employee of ALLISON MACKENZIE, LTD.

MacKENZIE, LTD., Attorneys at Law, and that on this date, I caused the foregoing document to be

served to a	Il parties to this action by:
<u>X</u>	Placing a true copy thereof in a sealed postage prepaid envelope in the United States Mail in Carson City, Nevada
	Hand-delivery - via Reno/Carson Mcssenger Service [NRCP 5(b)(2)(A)]
	Facsimile
	E-Mail
	Federal Express, UPS, or other overnight delivery
	E-filing pursuant to Section IV of District of Nevada Electronic Filing Procedures

[NRCP 5(b)(2)(D)] fully addressed as follows:

Dyer Lawrence, LLP 2805 Mountain Street Carson City, NV 89703

DATED this \_\_\_\_\_ day of \_\_\_\_\_\_ 2024.

Hannah Rhoedes

4892-5981-0756, v. 1

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VS.

# BEFORE THE STATE OF NEVADA GOVERNMENT EMPLOYEE-MANAGEMENT RELATIONS BOARD

HUMBOLDT COUNTY SUPPORT STAFF ORGANIZATION, OLGA MEJIA and ANDREA KELLY,

Case No.: 2024-017

Complainants,

Panel:

FILED
June 27, 2024
State of Nevada
E.M.R.B.

HUMBOLDT COUNTY SCHOOL DISTRICT, PAM BARBER and DAVE JENSEN,

Respondents.

## HUMBOLDT COUNTY SCHOOL DISTRICT, PAM BARBER, AND DAVE JENSEN'S PREHEARING STATEMENT

COMES NOW, Humboldt County School District, Pam Barber and Dave Jensen (the "Respondents"), by and through their attorney Joel W. Locke, Esq. of ALLISON MacKENZIE, LTD., and hereby submit this Prehearing Statement for consideration by the Panel in the above-captioned matter.

I.

### DISTRICT'S STATEMENT OF THE ISSUES OF FACT AND LAW

- A. Whether the District's decision to proceed with the investigatory interviews with Ms. Mejia together with her chosen Union Representative, Mrs. Gilboy, on or about March 21 and again on March 25, 2024, constituted "interfering with, restraining or coercing employees" in violation of NRS 288.270(1)(a)?
- B. Whether the District's decision to proceed with the investigatory interviews with Ms. Mejia together with her chosen Union Representative, Mrs. Gilboy, on or about March 21 and again on March 25, 2024, constituted "unlawful domination, interference or assistance in the formation or administration of an employee organization" in violation of NRS 288.270(1)(b)?

HUMBOLDT COUNTY SCHOOL DISTRICT'S PREHEARING STATEMENT

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C. Whether the District's decision to proceed with the investigatory interviews with Ms. Mejia together with her chosen Union Representative, Mrs. Gilboy, on or about March 21 and again on March 25, 2024, (and not recognizing President Kelly's demands to be Ms. Mejia's designated Union Representative) constituted "discharging or otherwise discriminating against Ms. Mejia and President Kelly because they joined, and chose to be represented by an employee organization" in violation of NRS 288.270(1)(d)?

D. Whether the District's decision to proceed with the investigatory interviews with Ms. Mejia and not to treat the investigation as a bargaining meeting with the President of the association during the investigatory interview constitutes "unlawfully refusing to bargain collectively in good faith with the exclusive representative" in violation of NRS 288.270(1)(e)?

Whether the District's decision to proceed with the investigatory interviews E. with Ms. Mejia together with her chosen Union Representative, Mrs. Gilboy, on or about March 21 and again on March 25, 2024, constituted "discrimination against Ms. Mejia and President Kelly based upon their political or personal reasons or his race, color, religion, sex, sexual orientation, gender identity or expression, age, physical or visual handicap, national origin or because of political or personal reasons or affiliations by interviewing Ms. Mejia with her Union Representative instead of President Kelly" in violation of NRS 288.270(1)(f)?

II.

### MEMORANDUM OF POINTS AND AUTHORITIES

On March 15, 2024, Pamala Barber ("Mrs. Barber"), Vice Principal of Grass Valley Elementary School, provided Ms. Mejia a letter regarding a "Required Meeting" informing Ms. Mejia that there was a need to meet for a "due process/investigation meeting" regarding the concern that Ms. Mejia engaged in the destruction of school property. The meeting was scheduled for March 20, 2024, and put Ms. Mejia on notice that "As this meeting may lead to disciplinary action, you have the right to representation of your choosing should you opt to do so." This letter was provided to Ms. Mejia in English and in Spanish. She did not show up for the meeting. Later in the day, Mrs. Barber provided Ms. Mejia a new notice of meeting for the following day on March 21, 2024, at 1:45p.m. Ms. Mejia was with her requested Union Representative, Mrs. Gilboy.

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On March 21, 2024, Ms. Mejia arrived with her Union Representative, Mrs. Gilboy and her interpreter, Ms. Diaz. The interview started early at 1:00p.m. at the request of Ms. Mejia. The interview was conducted by Mrs. Barber. Ms. Mejia was provided a verbal warning not to destroy school property in relation to the destruction of a window cleaner to create a new broom handle, and to use the proper procedure to notify the custodial lead or administration if there was need of a repair or replacement of a work tool.

On March 22, 2024, the District received a call from someone purporting to be the daughter of Ms. Mejia and asked the District to put a work order on fixing her broom. She stated Ms. Mejia did not want a new broom, but wanted the old one fixed. She stated that it was in Ms. Mejia's closet. The message was relayed to Ms. Amber Westmoreland, Principal of Grass Valley Elementary School, who went to Ms. Mejia's closet and retrieved the pieces of the broom. She then retrieved video to see what happened to the broom. During the viewing of the video, Ms. Westmoreland noticed other concerns and issued another meeting notice for March 22, 2024, at 1:45p.m. Ms. Gilboy was sent a text message by Ms. Kingman on behalf of Ms. Mejia asking her if she would continue representing her at the meeting. Ms. Mejia asked if the meeting could occur immediately because she was unavailable at the scheduled meeting time. Mrs. Westmoreland state that she would delay the meeting longer to "follow the contract."

On March 25, 2024, Ms. Mejia attend the investigative meeting together with her Union Representative, Mrs. Gilboy, and her interpreter, Ms. Gomez. For the District, Mrs. Barber and Mrs. Westmoreland were in attendance. At the meeting, Ms. Mejia brought a window cleaner pole to replace the destroyed pole. After the meeting, President Kelly inserted herself into the situation and asked when Ms. Mejia's next meeting would occur and requested videos showing the damages. Mrs. Barber shared the videos with President Kelly at 6:04p.m. on March 25, 2024.

On March 27, 2024, Ms. Mejia was provided a written notice of meeting to occur on March 28, 2024 to review the findings of the investigation. Ms. Kelly requested a continuance of the meeting on the 28th, because it was "too short of notice." Ms. Mejia never requested to reschedule the meeting, nor did she request new Union Representation other than Mrs. Gilboy who was her representative throughout the investigation. Ms. Mejia did not show up on time for the meeting and F-Mail Address: lawaallisonmackenzie com

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stated "I am late. I totally forgot. I will be there in 15 mins." Ms. Mejia showed up late to the meeting without representation. Mrs. Westmoreland asked Mrs. Gilboy to attend so she would have representation. Ms. Mejia received a written warning at the meeting.

Following the meeting, President Kelly reached out to Mrs. Barber and asked to reschedule the meeting that had already taken place. Mrs. Barber responded that the meeting was finished and President Kelly responded, "Really? Who may I ask represented her and what was the outcome?" Mrs. Barber stated she could reach out to Ms. Mejia and ask her as she was unsure she was capable of sharing that information without Ms. Mejia's consent. It is clear that President Kelly had no meaningful communication with Ms. Mejia and was clearly never her chosen Union Representative. Over the next two weeks, President Kelly repeatedly asked for and was provided information regarding the investigation and discipline. On April 16, 2024, President Kelly submitted the subject Grievance. Said Grievance was denied and the Complainants filed the present Complaint on May 17, 2024.

All of the Complainants' claims and Causes of Action stem from the core allegation that Ms. Mejia's rights afforded under Weingarten (N.L.R.B. v. J. Weingarten, Inc., 420 U.S. 251 (1975)) were violated in derogation of NRS 288.270. Each of the elements of the Causes of Action are detailed below, however, a comprehensive and combined response to the Claimants misinterpretation and misapplication of Weingarten is set forth below.

### A. First Cause of Action NRS 288.270(1)(a)

NRS 288.270(1)(a) provides that it is a prohibited practice for the employer to willfully interfere, restrain, or coerce any employee in the exercise of any right guaranteed under EMRA. "The test is whether the employer engaged in conduct, which may reasonably be said, tends to interfere with the free exercise of employee rights under the Act." Juvenile Justice Supervisors Ass'n. v. County of Clark, Case No. 2017-020, Item No. 834 (2018), citing Clark Cty. Classroom Teachers Ass'n v. Clark County Sch. Dist., Item 237 (1989). "There are three elements to a claim of interference with a protected right: (1) the employer's action can be reasonably viewed as tending to interfere with, coerce, or deter; (2) the exercise of a protected activity [by NRS Chapter 288]; and (3) the employer fails to justify the action with a substantial and legitimate business reason."

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AFSCME, Local 4041 v. State of Nevada, Dept. of Corrections, High Desert State Prison et al., Item No. 862-B (2020).

### B. Second Cause of Action NRS 288.270(1)(b)

NRS 288.270(1)(b) provides that it is a prohibited practice for a local government employer willfully to dominate, interfere or assist in the formation or administration of any employee organization. However, the Board has refused to find a violation of NRS 288.270(1)(b) where the employer's conduct cannot be reasonably construed as dominating or interfering with an employee organization. See Nye County Law Enforcement Association v. Nye County, Item No. 872 (2020).

### C. Third Cause of Action NRS 288.270(1)(d)

NRS 288.270(1)(d) provides that it is a prohibited labor practice for an employer to discharge or otherwise discriminate against any employee because the employee has formed, joined or chosen to be represented by any employee organization. An aggrieved employee must make a prima facia showing sufficient to support the inference that the protected conduct was a motivating factor in the employer's decision. Once this is established, the burden shifts to the employer to demonstrate by a preponderance of the evidence that the same action would have taken place even in the absence of the protected conduct. See Bisch v. Las Vegas Metro Police Dep't., 129 Nev. Adv. Op. 36 302 P.3d 1108 (2013); Tammy Bonner and Bachera Washington v. City of North Las Vegas, Item No. 820 (2015).

### D. Fourth Cause of Action NRS 288.270(1)(e)

NRS 288.270(1)(e) states that it is a prohibited practice for a local government to refuse to bargain collectively in good faith with the exclusive representative as required in NRS 288.150 in violation of NRS 288.170(1)(e). However, under the Weingarten case itself, the Supreme Court held that "the employer has no duty to bargain with any union representative who may be permitted to attend the investigative interview." See N.L.R.B. v. J. Weingarten, Inc., 420 U.S. 251, at 259 (1975). In other words, there is absolutely no duty to bargain with anyone at an investigative interview.

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### E. Fifth Cause of Action NRS 288.270(1)(f)

NRS 288.270(1)(f) states that it is a prohibited labor practice for a local government employer to discriminate because of race, color, religion, sex, age, physical or visual handicap. national origin or because of political or personal reasons or affiliations. In the absence of direct evidence of discrimination, a complainant asserting discrimination based upon a protected class may nonetheless establish his claim under a burden-shifting analysis which first requires a complainant to establish a prima facie case of discrimination based upon a protected class. City of North Las Vegas v. State Local Government Employee-Management Relations Board, 127 Nev. Adv. Op. 57, 261 P.3d 1071 (2011). In order to establish his prima facie case of discrimination, the complainant must demonstrate (1) that he belonged to a protected class; (2) that he was qualified for his job; (3) that he was subjected to an adverse employment action; and (4) that similarly situated employees not in the protected class received more favorable treatment. Id. at 1078.

### F. Comprehensive and Consolidated Response

Section 7 of the National Labor Relations Act (NLRA) protects employees' right to "self-organization, to form, join, or assist labor organizations, to bargain collectively through representatives of their own choosing, and to engage in other concerted activities for the purpose of collective bargaining or other mutual aid and protection." One of the rights of employees under the NLRA is, upon the employee's request, to be accompanied by their representative during an interview that the employee reasonably believes could lead to discipline. Id. The right was first articulated in Weingarten, 420 U.S. 251 (1975). An employee may choose their own representative, who may be a representative of the union or a fellow employee. Employers are generally required to honor such request, unless it does not unduly interfere with the ability to conduct the investigation.

Moreover, the burden is on the employee to make the request for representation, and not on the employer to ensure a representative is in attendance, Id. Additionally, the employer has no duty to bargain with the union representative who may be permitted to attend the investigatory interview. <u>Id</u>. at 259. The representative is present to assist the employee, and may attempt to clarify the facts or suggest other employees who may have knowledge of them. Id. at 260.

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In this matter Ms. Mejia was provided with several timely notices of meetings in English and in Spanish. Further, she was advised of her right to bring a representative. At each meeting, she brought her chosen Union Representative, Mrs. Gilboy, and an interpreter. The first notice she received was sent on March 15, 2024 for a March 20, 2024 meeting. The final notice she received was sent on March 27, 2024 for the final March 28, 2024 meeting on the findings of the investigation. At each meeting, Mrs. Gilroy, the Union Representative was in attendance. After the final meeting, President Kelly attempted to insert herself into the process and started requesting information regarding the investigation, meetings, and the outcome. She clearly believes that she has the standing as President of the Union to assert an employee's rights on their behalf and unilaterally assign herself as the employee's representative. That is not the law.

Union. Here, Ms. Mejia consistently chose Mrs. Gilboy, who attended all meetings with her. There can be no violation of NRS 288.170 and Weingarten if the employee's request for their chosen representative was honored by the employer. All of the causes of action in this case are brought in connection with the allegation that the District refused to acknowledge President Kelly as Ms. Mejia's representative and to bargain with her during an investigative interview. This is a misapplication and misunderstanding of the core findings in the Weingarten case.

This Complaint is deserving of immediate dismissal. However, in order for the parties to have a good working relationship in the future with a better understanding of Weingarten and each parties' respective roles and rights, the District requests a Settlement Conference under NAC 288.255, which can be brought by either party's motion or by motion of the Board.

III.

## STATEMENT OF ANY PENDING PROCEEDINGS AND REQUEST FOR A STAY PENDING THE OUTCOME OF THE PROCEEDINGS

There are no other proceedings in this matter.

IV.

### LIST OF WITNESSES, QUALIFICATIONS, AND SUMMARY OF TESTIMONY

A. Ms. Amber Westmoreland, Principal, Grass Valley Elementary School

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Ms. Westmoreland will testify that she supervised Ms. Mejia and performed an investigation regarding her destruction of school property, following proper protocol, working a full shift, and taking breaks when appropriate. She will testify as to her findings and her participation in the investigation and meetings.

- B. Mrs. Pamala Barber, Vice Principal, Grass Valley Elementary School Mrs. Barber will testify that she supervised Ms. Mejia and performed an investigation regarding her destruction of school property. She will testify as to her findings and her participation in the investigation and meetings.
- C. Mrs. Gilboy, Union Representative, Humboldt County Support Staff Organization Mrs. Gilboy will testify that she was the chosen representative of Ms. Mejia and attended all investigative meetings with Ms. Mejia and her interpreters.
- D. Dr. Dave Jensen, Superintendent, Humboldt County School District Dr. Jensen will testify that he heard and denied the grievances filed by HCSSO and Ms. Mejia and as to his findings in the investigation and appeals.

V.

### REQUESTED DURATION OF HEARING

The District requests one (1) full day hearing. Dated this 28st day of June 2024.

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JOEL W. ESO.

NSB # 10128

4887-7143-4956, v. 1

# Dyer Lawrence, LLP 1817 North Stewart Street, Ste. 35 Carson City, Nevada 89706 (775) 885-1896

### STATE OF NEVADA

## GOVERNMENT EMPLOYEE-MANAGEMENT

FILED
June 28, 2024
State of Nevada
E.M.R.B.

RELATIONS BOARD

HUMBOLDT COUNTY SUPPORT
STAFF ORGANIZATION, OLGA
MEJIA and ANDREA KELLY,

Case No. 2024-017

Complainants,

VS.

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HUMBOLDT COUNTY SCHOOL DISTRICT, PAM BARBER and DAVE JENSEN,

Respondents.

### **COMPLAINANTS' PRE-HEARING STATEMENT**

COME NOW Complainants HUMBOLDT COUNTY SUPPORT STAFF ORGANIZATION ("HCSSO" or "Union"), OLGA MEJIA ("Ms. Mejia") and ANDREA KELLY ("President Kelly") by and through counsel, and pursuant to NAC 288.250 submit the following Pre-Hearing Statement in the above-captioned action before the Nevada Government Employee-Management Relations Board ("Board" or "EMRB") against Respondent HUMBOLDT COUNTY SCHOOL DISTRICT ("HCSD" or "District"), PAM BARBER ("Vice Principal (VP) Barber") and DAVE JENSEN ("Supt. Jensen"). Complainants reserve the right to supplement or amend this Statement based upon new or additional information.

### I. ISSUES OF FACT

1. Did VP Barber issue Ms. Mejia a "verbal warning" on or about March 21, 2024?<sup>1</sup>

In Respondents' Answer, they deny Paragraph 22 of the Complaint that on or about March 21, 2024, VP Barber "verbally warned" Ms. Mejia. Answer, p. 2. However, one (1) week later, VP Barber issued Ms. Mejia a Written Warning, which states, "[p]rior to this, on 3/21/24, [Ms. Mejia] received a verbal warning . . . ." Thus, Respondents' blatant lack of credibility and integrity will be a significant issue at the hearing in this matter.

- 2. Did President Kelly and VP Barber communicate to each other via email messages on or about March 25, 2024, regarding President Kelly's representation of Ms. Mejia?<sup>2</sup>
- 3. On or about March 28, 2024, at approximately 11:45 a.m., was Ms. Mejia directed to report immediately to Grass Valley Elementary School ("GVES") to meet with VP Barber, and, if so, did Ms. Mejia comply?<sup>3</sup>
- 4. On or about March 28, 2024, did GVES Principal Amber Westmoreland asked HCSSO member Shauna Gilboy, who is not the HCSSO Building Representative at GVES, to represent Ms. Mejia at the meeting with VP Barber, rather than contacting President Kelly?<sup>4</sup>
- 5. On or about May 2, 2024, did Supt. Jensen file a "Compalint" (sic) with HCSSO's state affiliate, the Nevada State Education Association ("NSEA"), against President Kelly and NSEA UniServ Director Allen Gumm accusing them of being "unprofessional and confrontational?"
- 6. Whether Supt. Jensen stated in his "Compalint" (sic), "[w]ith a new superintendent starting July, 2025, this opportunity to rebuild a positive working relationship can only occur with changes with the HCSSO leadership and Uniserv Director?"

Oddly, in Respondents' Answer, they admit to Paragraph 24 of the Complaint that "President Kelly sent VP Barber an email message asking, '[c]ould you please tell me when your next meeting with [Ms. Mejia] is scheduled?" Answer, p. 2. However, Respondents then aver in their Answer that they "are without sufficient information to either admit or deny the allegations contained in Paragraph[s] 25 [through 32] of the Complaint, and on that basis, deny the same." *Id.* Thus, VP Barber must have either deleted or not provided the relevant email chain to the District's counsel.

In Respondents' Answer, they aver that they "are without sufficient information to either admit or deny the allegations contained in Paragraph 36 of the Complaint, and on that basis, deny the same." Answer, p. 3.

In Respondents' Answer, they aver that they "are without sufficient information to either admit or deny the allegations contained in Paragraph 37 of the Complaint, and on that basis, deny the same." Answer, p. 3.

Incredibly, in Respondents' Answer, they deny Paragraph 44 of the Complaint. Answer, p. 3. Thus, Supt. Jensen either concealed the "Compalint" (sic) or failed to provide it to the District's counsel.

Again, in Respondents' Answer, they deny Paragraph 45 of the Complaint. Answer, p. 3. Thus, the lack of credibility and integrity of Supt. Jensen, who has publically announced his resignation at the end of the 2024-25 school year, will be a focus of the hearing in this matter. Complaint, p. 2,  $\P$  7, fn. 1; Answer, p. 2.

### II. ISSUES OF LAW

- 1. Whether Respondents' conduct constitutes interference, restraint and coercion of Ms. Mejia's or President Kelly's exercise of their rights guaranteed under NRS Chapter 288 and, hence, committed a prohibited labor practice in violation of NRS 288.270(1)(a)?
- 2. Whether Respondents' conduct constitutes unlawful domination, interference or assistance in the formation or administration of HCSSO and, hence, a prohibited labor practice in violation of NRS 288.270(1)(b)?
- 3. Whether Respondents' conduct constitutes unlawfully discharging or otherwise discriminating against Ms. Mejia or President Kelly because they formed, joined or chose to be represented by HCSSO and, hence, a prohibited labor practice in violation of NRS 288.270(1)(d)?
- 4. Whether Respondents' conduct constitutes unlawfully refusing to bargain collectively in good faith with the HCSSO as required in NRS 288.150 and, hence, a prohibited labor practice in violation of NRS 288.270(1)(e).?
- 5. Whether Respondents' conduct constitutes unlawful discrimination of employees covered by the applicable negotiated agreement and NRS Chapter 288 and, hence, a prohibited labor practice in violation of NRS 288.270(1)(f)?

### III. MEMORANDUM OF POINTS & AUTHORITIES

### A. Facts

HCSSO is, and was at all times mentioned herein, an employee organization as defined by NRS 288.040, and pursuant to NRS 288.160 recognized by HCSD as the exclusive negotiating agent for purposes of establishing salaries, wages, hours and other conditions of employment for all of the District's specified support staff employees. Ms. Mejia is, and was at all times mentioned herein, a local government employee as defined by NRS 288.050, employed by the District for approximately thirteen (13) years, assigned as a night Custodian at GVES, speaks and understands limited English and is a member of HCSSO. President Kelly is, and was at all times mentioned herein, a local government employee as defined by NRS 288.050, employed by the District for nearly twelve (12) years, assigned as an Administrative Assistant for the District's Adult & Corrections

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Education office, is bi-lingual in English and Spanish and is a member and the President of HCSSO, an office she has held since October 20, 2020.

The District is a local government employer as defined by NRS 288.060. VP Barber is, and was at all times mentioned herein, a supervisory employee as defined by NRS 288.138, employed by the District and assigned as the Vice Principal at GVES. Supt. Jensen is, and was at all times mentioned herein, an administrative employee as defined by NRS 288.132, employed as the District's superintendent and has publically announced his resignation at the end of the 2024-25 school year.

HCSSO and the District engage in collective bargaining pursuant to NRS Chapter 288. As a result of the parties' negotiations, HCSSO and the District have entered into a Master Agreement ("Agreement") effective July 1, 2023, through June 30, 2025, which is on file with the EMRB. Article 5-2 of the parties' Agreement concerning Organization Rights provides:

The Employer agrees that the individual employee will have full freedom of association, self-organization, and the designation of representatives of their own choosing in negotiating the terms and condition of their employment, and that they will be free from interference, restraint or coercion by the employer or its agents in the carrying out of said activities. [Emphasis supplied.]

Article 7-10 of the Agreement regarding Investigative Interview states:

Whenever an employee is called before an administrator or the [School] Board concerning any matter which may have an adverse effect on continuation in position or employment, the employee and Organization shall, whenever possible, receive twenty-four (24) hours prior written notice of the reasons for such meeting or interview [and] an HCSSO member shall be entitled to representation by the Organization for advice and representation during such meeting or interview. Any and all notices by an administrator or the Board's desire to hold a conference with an employee shall include the subject of the conference. [Emphasis added.]

Article 7-12 of the Agreement concerning Progressive Discipline provides in pertinent part:

The employee has the right to have an Organization representative or a person(s) of his/her choosing present for all meetings/hearings at all levels that may result in disciplinary action. [Emphasis supplied.]

On January 3, 2022, HCSSO filed a Complaint with the EMRB in Case No. 2022-001 against HCSD and Assistant Superintendent Will Jensen ("AS Jensen") asserting three (3) causes of action for interference and discrimination of President Kelly and HCSSO in violation of

NRS 288.270(1)(a), (b) and (f).<sup>7</sup> The action was immediately settled ("Settlement Agreement #1") with the District agreeing:

- 1. [AS] Jensen will not be directly involved in HCSSO matters including, but not limited to negotiations, disciplinary actions, or grievances for as long as Andrea Kelly is President of HCSSO . . . .
- 2. On or before February 15, 2022, [AS] Jensen will provide a written apology to [President] Kelly for his conduct.
- 3. All HCSD administrators, directors, and supervisors will be trained on NRS 288.270 to not interfere with HCSSO and provide documentation that each administrator has received the training, which will be complete[d] prior to April 2, 2022.
- 5. The parties agree that they will act in good faith and that no retaliation will be taken against any HCSD employee involved in these matters.

AS Jensen subsequently provided his letter of apology to President Kelly and the District held a short presentation on NRS 288.270 to some HCSD administrators.

Less than one (1) year later, on or about February 24, 2023, in blatant violation of Settlement Agreement #1, Supt. Jensen specifically directed AS Jensen to participate in the termination of a probationary HCSD employee, who was a member of HCSSO. The employee was escorted to her classroom, directed to collect her personal belongings and then hauled into the school office where AS Jensen was waiting with the employee's final paycheck. The employee immediately requested representation by HCSSO, to which AS Jensen replied, "whether she's here or not, we're having this conversation."

Upon the arrival of an Organization representative, AS Jensen advised the employee that she was still on probation and, therefore, her District employment was being terminated immediately. She was given a termination notice on HCSD letterhead dated February 24, 2023, along with her final District paycheck. On or about March 6, 2023, HCSSO filed a grievance based upon AS Jensen and the District violating Settlement Agreement #1.

On or about March 7, 2023, HCSSO filed another grievance challenging the employee's termination and undersigned counsel prepared and sent to the District's attorney a draft EMRB complaint alleging five (5) causes of action against HCSD and AS Jensen in violation of

Although their antics and names are similar, Supt. Jensen and AS Jensen are not related as far as Complainants know.

NRS 288.270(1)(a), (b), (d), (e) and (f).

On or about May 5, 2023, the parties entered into another settlement ("Settlement Agreement #2") with the District stipulating:

1. [Supt.] Dave Jensen personally accepts responsibility for directing [AS] Jensen to participate in the termination of [the employee].

2. HCSD agrees that it will abide by the Settlement Agreement [#1] in the future and acknowledge[s] that its terms were violated by [AS] Jensen's participation in the termination of [the employee].

3. As part of this [S]ettlement [A]greement [#2] HCSSO and HCSD agree to guidelines to support interactions between the HCSSO and District/Site Administration. These guidelines will be based on rights defined in the Negotiated Agreement, Weingarten and the Equity Principle. These guidelines will be finalized as part of this settlement. (See attached)

4. Any alleged violation of the Settlement Agreement<sup>8</sup> will automatically be heard at the Board Level, should the Organization choose to proceed at this level; and

5. The EMRB complaint is removed [not filed].

On the same date, the parties entered into the "Meeting Guidelines for HCSD and HCSSO" ("Guidelines"), "[i]n an effort to build the working relationship between the HCSD and HCSSO...."

Less than one (1) year later, on or about March 21, 2024, without complying with the Guidelines, VP Barber met with Ms. Mejia and "verbally warned" her about taking a handle from a window cleaner to replace the broken handle on a broom.

On or about March 25, 2024, VP Barber notified Ms. Mejia that she needed to meet with her again. On the same date, President Kelly sent VP Barber an email message asking, "[c]ould you please tell me when your next meeting with [Ms. Mejia] is scheduled?" VP Barber immediately replied, "[i]t has not been scheduled yet. I will let you know when we have it scheduled." President Kelly immediately replied, "[w]ill this be another 24 hour [notice]?" VP Barber immediately replied, "[y]es." President Kelly immediately replied, "[g]reat! So we should be expecting the 24 hour [notice] tomorrow?" VP Barber replied, "[w]e will provide the 24hr notice by the end of this week." President Kelly replied, "[p]erfect! We will see you then!" Two (2) days later, on March 27, 2024, at 1:54 p.m., VP Barber sent Ms. Mejia an email, without copying President Kelly, with a notice to meet on March 28, 2024, at 11:45 a.m. (less than 24 hours) "regarding the findings

It is unclear whether the parties are referencing Settlement Agreement #1 or #2.

of the investigation" and concludes, "you have the right to representation of your choosing should you opt to do so." (Emphasis supplied.)

On March 28, 2024, at 7:36 a.m., President Kelly sent VP Barber an email asking, "[w]as [Ms. Mejia] given another 24 hour [notice] yesterday? I'm sorry, but today is too short of notice. Could we schedule for tomorrow?" Of course, VP Barber only gave Ms. Mejia less than twenty-two (22) hours of notice. VP Barber falsely replied, "[y]es, she did receive a 24 hr. notice. I told [her] the time and she said okay." President Kelly immediately replied, "I will need to reschedule for tomorrow, as I was not given any notice. Thank you." VP Barber immediately replied, "[p]lease let [Ms. Mejia] know that she needs to contact me to request a different date for the meeting. We will not be able to hold the meeting until next week. Friday and Monday we are not in school."

Despite exchange between President Kelly and VP Barber, the very next day, on March 28, 2024, just after 11:45 a.m., Ms. Mejia received a telephone call at home from a Spanish translator directing her to report immediately for the meeting. Ms. Mejia complied.

Rather than contacting President Kelly, GVES Principal Amber Westmoreland asked HCSSO member Shauna Gilboy, who is not the HCSSO Building Representative at GVES, to represent Ms. Mejia, and VP Barber proceeded with the meeting and issued Ms. Mejia a Written Warning. At 2:22 p.m. that afternoon, President Kelly sent VP Barber an email stating, "[g]ood afternoon. Could we schedule [Ms. Mejia's meeting] for sometime next Tuesday?" VP Barber replied, "[Ms. Mejia] came in for the meeting today. She had representation. Have a great weekend." President Kelly immediately replied, "[r]eally? Who may I ask represented her & what as the outcome?"

On April 16, 2024, HCSSO filed Grievance #20240415 challenging the improper discipline of Ms. Mejia. On April 26, 2024, HCSSO filed Grievance #20240425 with the District's School Board President for the District's violation of Settlement Agreement #2. By letter dated May 3, 2024, Supt. Jensen expressed confusion about the multiple Grievances, but denied Grievance #20240425.

On or about May 6, 2024, in an obvious attempt to divert blame, Supt. Jensen filed a "Compalint" (sic) with NSEA, HCSSO's state affiliate, against President Kelly and NSEA UniServ

Director Mr. Gumm accusing them of being "unprofessional and confrontational." Supt. Jensen concludes the "Compalint" (sic), "[w]ith a new superintendent starting July 2025, this opportunity to rebuild a positive working relationship can only occur with **changes with the HCSSO leadership and Uniserv Director**." (Emphasis added.) Supt. Jensen admits that such intentional interference "is outside of the scope of the District . . . ." As a result of Supt. Jensen's fabricated "Compalint" (sic), NSEA commended President Kelly and Mr. Gumm for being zealous advocates of HCSSO members. Complainants filed the instant Complaint on May 17, 2024.

On June 12, 2024, President Kelly, on behalf of HCSSO, and Supt. Jensen, on behalf of HCSD, signed a Memorandum of Understanding ("MOU") resolving the underlying grievances. The MOU provides, "[t]he right for an employee to choose their representative will be strictly enforced" and added the Article 7-12:1:c language to the Guidelines and to the 24-hour notice employees receive in the future. The District agreed conduct training for all HCSD administrators regarding employee rights preserved under *Weingarten*, the MOU and the Guidelines. The MOU also reduced the verbal and written warnings that VP Barber issued to Ms. Mejia to "a guidance support document." The MOU did not address or resolve the instant Complaint.

### B. Argument.

Laws granting employees the rights to organize and collectively bargain with their employers, such as NRS Chapter 288, are intended to promote peace in labor relations. See Truckee Meadows Fire Protection Dist. v, International Ass'n of Firefighters, Local 2487, 109 Nev. 367. 376-77, 849 P.2d 343, 350 (1993). The EMRB is concerned with the chilling effect which an employer's actions may have on rights of the employees that are guaranteed under NRS Chapter 288. Esmeralda Cty. Classroom Teachers Ass'n v. Esmeralda Cty. Brd. of School Trustees, EMRB Case No. Al-045497, Item No. 273 (1991) (citing NRS 288.270(1)). In fact, the very first decision of the EMRB concerned whether an employee was improperly discharged from his employment because of union activity. Laborers' Int'l Union of North America, Local Union No. 169 v. Washoe Medical Center, Item No. 1, EMRB Case No. 1 (1970). Moreover, through NRS 288270(1), an employee organization is protected from actions which would undercut its ability to fulfill its statutory role as exclusive bargaining agent and defender of collective bargaining agreements. Nevada Service

Employees Union, SEIU Local 1107, AFL-CIO, v. Clark Cty, EMRB Case No. Al-045759, Item No. 540B (2005). Here, Respondents' conduct and communications by HCSD administrators "violate the spirit, if not the letter, of NRS Chapter 288." *Id.* Thus, in the words of the EMRB, the united and dedicated members of HCSSO must "express here our sincere hope that in the future [the District] will scrupulously honor the dictates and goals our Legislature has expressed by enacting [NRS] Chapter 288." *Id.* 

### 1. Respondent violated NRS 288.270(1)(a).

It is a prohibited practice for a local government employer or its designated representative willfully to interfere, restrain or coerce any employee in the exercise of any right guaranteed under NRS Chapter 288. NRS 288.270(1)(a). See Carson City Sheriff's Employees Ass'n vs. Sheriff and County of Carson City, EMRB Case No. A1-045319, Items #87, #88 and #89 (1978, 1979) (Sheriff committed prohibited practices of interference, restraint, coercion of employees in the exercise of rights guaranteed under 288 and interfering in internal administration of association). Additionally, the rights recognized by the United States Supreme Court in NLRB v. J Weingarten, Inc., 420 U.S. 251 (1975), also arise under the provisions of NRS Chapter 288. Heitzinger vs. Las Vegas-Clark Cty. Library Dist., EMRB Case No. A1-045977, Item #728C at 17 (2012). Finally, criticism of association representatives as "unprofessional" by District administrators amounts to a prohibited practice under NRS 288.270(1)(a). Education Support Employees Ass'n vs. Clark Cty. School Dist., et al., EMRB Case No. A1-045782, Item #568B at 16 (2005).

Here, Respondents' blatant and repeated violations of Ms. Mejia's *Weingarten* rights memorialized in the parties' Agreement and Guidelines and interference with President Kelly's exercise of her right to represent Ms. Mejia constitute a prohibited labor practice in violation of NRS 288.270(1)(a). Similarly, Supt. Jensen's "Compalint" (sic) against President Kelly and NSEA UniServ Director Mr. Gumm amounts to a prohibited labor practice under NRS 288.270(1)(a). Thus, the District and its designated representatives willfully interfered, restrained and/or coerced HCSSO members in the exercise of their lawful rights under NRS 288.180(1).

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### 2. Respondents violated NRS 288.270(1)(b).

It is a prohibited practice for a local government employer or its designated representative willfully to dominate, interfere or assist in the formation or administration of any employee organization. NRS 288.270(1)(b). It is not necessary to show that such acts were "willful" or that the employer "intended" to interfere with employee rights in order to establish that a prohibited practice was committed. Clark Cty. Classroom Teachers Ass'n vs. Clark County School District, et al., EMRB Case No. A1-045435, Item #237 (1989).

Here, Respondents' repeated and blatant refusal to allow President Kelly to represent Ms. Mejia and Supt. Jensen's "Compalint" (sic) demanding "changes with the HCSSO leadership and Uniserv Director" constitutes willfully dominating, interfering or assisting in the formation or administration of HCSSO and NSEA in violation of NRS 288.270(1)(b).

### 3. Respondents violated NRS 288.270(1)(d).

It is a prohibited practice for a local government employer or its designated representative willfully discharge or otherwise discriminate against any employee because the employee has signed or filed an affidavit, petition or complaint or given any information or testimony under Chapter 288, or because the employee has formed, joined or chosen to be represented by any employee organization. NRS 288.270(1)(d). Due to employee's union activities and the personal animus against the employee, employer discriminated against employee for personal reasons and because of employee's union affiliation. *Esmeralda Cty. Classroom Teachers Ass'n vs. Esmeralda County School District, et al.*, EMRB Case No. A1-045497, Item #273 (1991).

Here, Respondents' atrocious and reprehensible treatment of Ms. Mejia, who understands limited English, and disrespect of President Kelly constitute discrimination of Ms. Mejia and President Kelly because they have formed, joined or chosen to be represented by HCSSO in violation of NRS 288.270(1)(d).

### 4. The District did not negotiate in good faith.

It is a prohibited practice for a local government employer or its designated representative willfully to refuse to bargain collectively in good faith with the exclusive representative as required in NRS 288.150. NRS 288.270(1)(e). In Nevada, NRS chapter 288 "imposes a reciprocal duty on

employers and bargaining agents to negotiate in good faith concerning the mandatory subjects of bargaining listed in NRS 288.150." *Education Support Employees Assoc. and Police Officer Assoc. of the Clark County School Dist.*, EMRB Case No. A1-046113, Item No. 809 (October 20, 2015). "Refusal to bargain in good faith by either party is a prohibited labor practice. NRS 288.270(1)(e) and (2)(b)." *Id.* "The determination of whether there has been such sincerity is made by drawing inferences from conduct of the parties as a whole." *City of Reno v. International Assoc. of Firefighters, Local 731*, Case No. A1-045472, Item 253-A (*quoting NLRB v. Insurance Agent's International Union*, 361 U.S. 488 (1970)).

Here, the District specifically negotiated *Weingarten* rights into the parties' Agreement, entered into two (2) Settlement Agreements related to President Kelly's representation of HCSSO's members, agreed to specific Guidelines to ensure representation of HCSSO members by President Kelly and HCSSO representatives and recently reiterated these rights in an MOU. Yet, Respondents continue to ignore the multiple agreements that they have negotiated, which constitutes bad faith bargaining in violation of NRS 288.270(1)(e).

### 5. Respondents unlawfully discriminated against Ms. Mejia and President Kelly.

It is a prohibited labor practice for a local government employer or its designated representative willfully to discriminate because of race, color, religion, sex, sexual orientation, gender identity or expression, age, physical or visual handicap, national origin or because of political or personal reasons or affiliations. NRS 288.270(1)(f).

Here, Respondents' certainly discriminated against Ms. Mejia and President Kelly because of their race, color, sex, age, national origin or for political or personal reasons or affiliations in violation of NRS 288.270(1)(f).

### 6. Complainants are entitled to attorney's fees and costs.

The Board may award reasonable costs, which may include attorney's fees, to the prevailing party. NRS 288.110(6). When an employer has committed flagrant acts which serve only to frustrate and obstruct the ongoing process of negotiations, it has acted in bad faith and the employee association is entitled to a judgment in its favor and to attorney's fees and costs. *Reno Police Protective Ass'n v. City of Reno*, EMRB Case No. A1-045390, Item Nos. 175A, at p. 5 (1985).

In good faith, HCSSO negotiated *Weingarten* rights into the parties' Agreement, entered into two (2) Settlement Agreements related to President Kelly's representation of HCSSO members, developed specific Guidelines to guarantee HCSSO members' rights to representation and recently implemented an MOU to reiterate those rights. Yet, Respondents deliberately pursued a course of action in violation of the Agreement, the Settlement Agreements, the MOU and NRS Chapter 288. In light of the totality of Respondents' unlawful conduct, Complainants had no choice other than exercising its rights under NRS Chapter 288 by initiating the instant prohibited practices proceeding. In light of Respondents' bad faith, obstructive antics and frustrating tactics, Complainants hereby request an order from the Board determining that the District committed various prohibited labor practices in violation of NRS 288.270(1) and awarding attorney's fees and costs incurred by HCSSO in bringing this action in accordance with NRS 288.110(6).

### IV. PENDING PROCEEDINGS

As indicated above, the parties entered into an MOU resolving the two (2) underlying grievances. Thus, there are no other pending or anticipated administrative or judicial proceedings related to the subject of the instant hearing and, hence, to reason to stay the hearing in this matter.

### V. LIST OF WITNESSES

Complainant anticipates calling the following witnesses at the hearing of this matter, exclusive of rebuttal witnesses:

- 1. Andrea Kelly, HCSSO President, who will testify regarding Respondents' improper actions and her efforts to enforce the parties' Agreement and NRS Chapter 288.
- 2. Allen Gumm, NSEA UniServ Director, who will testify regarding Respondents' improper actions and his efforts to enforce the parties' Agreement and NRS Chapter 288.
- 3. Olga Mejia, HCSSO member, who will testify regarding Respondents' refusal to allow her to be represented by the HCSSO representative of her choice, President Kelly.
- 4. Any witness identified or called by Respondent.
  HCSSO reserves the right to modify its list of witnesses and to call rebuttal witnesses at the hearing in this matter.

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### VI. TIME NEEDED FOR PRESENTATION OF HCSSO'S POSITION

HCSSO estimates that presentation of its case will require approximately four (4) hours at the hearing.

Respectfully submitted this 28th day of June, 2024.

DYER LAWRENCE, LLP

Thomas J. Donaldson, Esq. Nevada State Bar No. 5283 Attorneys for HCSSO

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### CERTIFICATE OF SERVICE

Pursuant to NAC 288.200(2), I certify that I am an employee of DYER LAWRENCE, LLP, and that on the 28<sup>th</sup> day of June, 2024, I sent via electronic mail a true and correct copy of the within COMPLAINANT'S PRE-HEARING STATEMENT addressed to:

Joel W. Locke, Esq. Allison MacKenzie, Ltd. P.O. Box 646 Carson City, NV 89702 jlocke@allisonmackenzie.com

Thomas J. Donaldson